(Original Signature of Member)

118TH CONGRESS 2D Session



To amend the Children's Online Privacy Protection Act of 1998 to strengthen protections relating to the online collection, use, and disclosure of personal information of children and teens, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

Mr. WALBERG introduced the following bill; which was referred to the Committee on _____

A BILL

- To amend the Children's Online Privacy Protection Act of 1998 to strengthen protections relating to the online collection, use, and disclosure of personal information of children and teens, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

4 (a) SHORT TITLE.—This Act may be cited as the

5 "Children and Teens' Online Privacy Protection Act".

- 6 (b) TABLE OF CONTENTS.—The table of contents for
- 7 this Act is as follows:

	Sec. 1. Short title; table of contents. Sec. 2. Online collection, use, disclosure, and deletion of personal information
	of children and teens. Sec. 3. Study and reports of mobile and online application oversight and en-
	forcement. Sec. 4. Severability.
1	SEC. 2. ONLINE COLLECTION, USE, DISCLOSURE, AND DE-
2	LETION OF PERSONAL INFORMATION OF
3	CHILDREN AND TEENS.
4	(a) DEFINITIONS.—Section 1302 of the Children's
5	Online Privacy Protection Act of 1998 (15 U.S.C. 6501)
6	is amended—
7	(1) by amending paragraph (2) to read as fol-
8	lows:
9	"(2) OPERATOR.—The term 'operator'—
10	"(A) means any person—
11	"(i) who, for commercial purposes, in
12	interstate or foreign commerce operates or
13	provides a website on the internet, an on-
14	line service, an online application, or a mo-
15	bile application; and
16	"(ii) who—
17	"(I) collects or maintains, either
18	directly or through a service provider,
19	personal information from or about
20	the users of that website, service, or
21	application;

2collect personal information directly3from users of that website, service, or4application (in which case, the oper-5ator is deemed to have collected the6information); or7"(III) allows users of that8website, service, or application to pub-9liely disclose personal information (in10which case, the operator is deemed to11have collected the information); and12"(B) does not include any nonprofit entity13that would otherwise be exempt from coverage14under section 5 of the Federal Trade Commis-15sion Act (15 U.S.C. 45).";16(2) in paragraph (4)—17(A) by amending subparagraph (A) to read18as follows:19"(A) the release of personal information20collected from a child or teen by an operator for21any purpose, except where the personal infor-22mation is provided to a person other than an23operator who—24"(i) provides support for the internal25operations of the website, online service,	1	"(II) allows another person to
4application (in which ease, the oper- ator is deemed to have collected the information); or7"(III) allows users of that website, service, or application to pub- licly disclose personal information (in which ease, the operator is deemed to have collected the information); and10which ease, the operator is deemed to have collected the information); and12"(B) does not include any nonprofit entity13that would otherwise be exempt from coverage under section 5 of the Federal Trade Commis- sion Act (15 U.S.C. 45).";16(2) in paragraph (4)—17(A) by amending subparagraph (A) to read as follows:19"(A) the release of personal information collected from a child or teen by an operator for any purpose, except where the personal infor- mation is provided to a person other than an operator who—24"(i) provides support for the internal	2	collect personal information directly
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 22 mation is provided to a person other than an 23 operator who— 24 "(i) provides support for the internal 	20	collected from a child or teen by an operator for
 23 operator who— 24 "(i) provides support for the internal 	21	any purpose, except where the personal infor-
24 "(i) provides support for the internal	22	mation is provided to a person other than an
	23	operator who—
25 operations of the website, online service,	24	"(i) provides support for the internal
	25	operations of the website, online service,

1	online application, or mobile application of
2	the operator, excluding any activity relat-
3	ing to individual-specific advertising to
4	children or teens; and
5	"(ii) does not disclose or use that per-
6	sonal information for any other purpose;
7	and"; and
8	(B) in subparagraph (B)—
9	(i) by inserting "or teen" after
10	"child" each place the term appears;
11	(ii) by striking "website or online
12	service" and inserting "website, online
13	service, online application, or mobile appli-
14	cation"; and
15	(iii) by striking "actual knowledge"
16	and inserting "actual knowledge or knowl-
17	edge fairly implied on the basis of objective
18	circumstances";
19	(3) by striking paragraph (8) and inserting the
20	following:
21	"(8) Personal information.—
22	"(A) IN GENERAL.—The term 'personal in-
23	formation' means individually identifiable infor-
24	mation about an individual collected online, in-
25	cluding-

1	"(i) a first and last name;
2	"(ii) a home or other physical address
3	including street name and name of a city
4	or town;
5	"(iii) an e-mail address;
6	"(iv) a telephone number;
7	"(v) a Social Security number;
8	"(vi) any other identifier that the
9	Commission determines permits the phys-
10	ical or online contacting of a specific indi-
11	vidual;
12	"(vii) a persistent identifier that can
13	be used to recognize a specific child or teen
14	over time and across different websites, on-
15	line services, online applications, or mobile
16	applications, including but not limited to a
17	customer number held in a cookie, an
18	Internet Protocol (IP) address, a processor
19	or device serial number, or unique device
20	identifier, but excluding an identifier that
21	is used by an operator solely for providing
22	support for the internal operations of the
23	website, online service, online application,
24	or mobile application;

1	"(viii) a photograph, video, or audio
2	file where such file contains a specific
3	child's or teen's image or voice;
4	"(ix) geolocation information;
5	"(x) information generated from the
6	measurement or technological processing of
7	an individual's biological, physical, or phys-
8	iological characteristics that is used to
9	identify an individual, including—
10	"(I) fingerprints;
11	"(II) voice prints;
12	"(III) iris or retina imagery
13	scans;
14	"(IV) facial templates;
15	"(V) deoxyribonucleic acid
16	(DNA) information; or
17	"(VI) gait; or
18	"(xi) information linked or reasonably
19	linkable to a child or teen or the parents
	-
20	of that child or teen (including any unique
20 21	
	of that child or teen (including any unique
21	of that child or teen (including any unique identifier) that an operator collects online

1	"(B) EXCLUSION.—The term 'personal in-
2	formation' shall not include an audio file that
3	contains a child's or teen's voice so long as the
4	operator—
5	"(i) does not request information via
6	voice that would otherwise be considered
7	personal information under this paragraph;
8	"(ii) provides clear notice of its collec-
9	tion and use of the audio file and its dele-
10	tion policy in its privacy policy;
11	"(iii) only uses the voice within the
12	audio file solely as a replacement for writ-
13	ten words, to perform a task, or engage
14	with a website, online service, online appli-
15	cation, or mobile application, such as to
16	perform a search or fulfill a verbal instruc-
17	tion or request; and
18	"(iv) only maintains the audio file
19	long enough to complete the stated purpose
20	and then immediately deletes the audio file
21	and does not make any other use of the
22	audio file prior to deletion.
23	"(C) Support for the internal oper-
24	ATIONS OF A WEBSITE, ONLINE SERVICE, ON-
25	LINE APPLICATION, OR MOBILE APPLICATION.—

1	"(i) IN GENERAL.—For purposes of
2	subparagraph (A)(vii), the term 'support
3	for the internal operations of a website, on-
4	line service, online application, or mobile
5	application' means those activities nec-
6	essary to—
7	"(I) maintain or analyze the
8	functioning of the website, online serv-
9	ice, online application, or mobile appli-
10	cation;
11	"(II) perform network commu-
12	nications;
13	"(III) authenticate users of, or
14	personalize the content on, the
15	website, online service, online applica-
16	tion, or mobile application;
17	"(IV) cap the frequency of adver-
18	tising;
19	"(V) protect the security or in-
20	tegrity of the user, website, online
21	service, online application, or mobile
22	application;
23	"(VI) ensure legal or regulatory
24	compliance, or

"(VII) fulfill a request of a child
 or teen as permitted by subpara graphs (A) through (C) of section
 1303(b)(2).

5 "(ii) CONDITION.—Except as specifi-6 cally permitted under clause (i), informa-7 tion collected for the activities listed in 8 clause (i) cannot be used or disclosed to 9 contact a specific individual, including 10 through individual-specific advertising to 11 children or teens, to amass a profile on a 12 specific individual, in connection with proc-13 esses that encourage or prompt use of a 14 website or online service, or for any other 15 purpose.";

16 (4) by amending paragraph (9) to read as fol-17 lows:

((9) 18 CONSENT.—The VERIFIABLE term 19 'verifiable consent' means any reasonable effort (tak-20 ing into consideration available technology), includ-21 ing a request for authorization for future collection, 22 use, and disclosure described in the notice, to ensure 23 that, in the case of a child, a parent of the child, 24 or, in the case of a teen, the teen—

1	"(A) receives direct notice of the personal
2	information collection, use, and disclosure prac-
3	tices of the operator; and
4	"(B) before the personal information of the
5	child or teen is collected, freely and unambig-
6	uously authorizes—
7	"(i) the collection, use, and disclosure,
8	as applicable, of that personal information;
9	and
10	"(ii) any subsequent use of that per-
11	sonal information.";
12	(5) in paragraph (10) —
13	(A) in the paragraph header, by striking
14	"Website or online service directed to
15	CHILDREN" and inserting "WEBSITE, ONLINE
16	SERVICE, ONLINE APPLICATION, OR MOBILE AP-
17	PLICATION DIRECTED TO CHILDREN";
18	(B) by striking "website or online service"
19	each place it appears and inserting "website,
20	online service, online application, or mobile ap-
21	plication"; and
22	(C) by adding at the end the following new
23	subparagraph:
24	"(C) RULE OF CONSTRUCTION.—In con-
25	sidering whether a website, online service, on-

1	line application, or mobile application, or por-
2	tion thereof, is directed to children, the Com-
3	mission shall apply a totality of circumstances
4	test and will also consider competent and reli-
5	able empirical evidence regarding audience com-
6	position and evidence regarding the intended
7	audience of the website, online service, online
8	application, or mobile application."; and
9	(6) by adding at the end the following:
10	"(13) CONNECTED DEVICE.—The term 'con-
11	nected device' means a device that is capable of con-
12	necting to the internet, directly or indirectly, or to
13	another connected device.
14	"(14) Online Application.—The term 'online
15	application'—
16	"(A) means an internet-connected software
17	program; and
18	"(B) includes a service or application of-
19	fered via a connected device.
20	"(15) Mobile application.—The term 'mo-
21	bile application'—
22	"(A) means a software program that runs
23	on the operating system of—
24	"(i) a cellular telephone;
25	"(ii) a tablet computer; or

1	"(iii) a similar portable computing de-
2	vice that transmits data over a wireless
3	connection; and
4	"(B) includes a service or application of-
5	fered via a connected device.
6	"(16) Geolocation information.—The term
7	'geolocation information' means information suffi-
8	cient to identify a street name and name of a city
9	or town.
10	"(17) TEEN.—The term 'teen' means an indi-
11	vidual over the age of 12 and under the age of 17.
12	"(18) Individual-specific advertising to
13	CHILDREN OR TEENS.—
14	"(A) IN GENERAL.—The term 'individual-
15	specific advertising to children or teens' means
16	advertising or any other effort to market a
17	product or service that is directed to a specific
18	child or teen or a connected device that is
19	linked or reasonably linkable to a child or teen
20	based on—
21	"(i) the personal information from—
22	"(I) the child or teen; or
23	"(II) a group of children or teens
24	who are similar in sex, age, household
25	income level, race, or ethnicity to the

1	specific child or teen to whom the
2	product or service is marketed;
3	"(ii) profiling of a child or teen or
4	group of children or teens; or
5	"(iii) a unique identifier of the con-
6	nected device.
7	"(B) EXCLUSIONS.—The term 'individual-
8	specific advertising to children or teens' shall
9	not include—
10	"(i) advertising or marketing to an in-
11	dividual or the device of an individual in
12	response to the individual's specific request
13	for information or feedback, such as a
14	child's or teen's current search query;
15	"(ii) contextual advertising, such as
16	when an advertisement is displayed based
17	on the content of the website, online serv-
18	ice, online application, mobile application,
19	or connected device in which the advertise-
20	ment appears and does not vary based on
21	personal information related to the viewer;
22	or
23	"(iii) processing personal information
24	solely for measuring or reporting adver-
25	tising or content performance, reach, or

frequency, including independent measure ment.

3 "(C) RULE OF CONSTRUCTION.—Nothing 4 in subparagraph (A) shall be construed to pro-5 hibit an operator with actual knowledge or 6 knowledge fairly implied on the basis of objec-7 tive circumstances that a user is under the age 8 of 17 from delivering advertising or marketing 9 that is age-appropriate and intended for a child 10 or teen audience, so long as the operator does 11 not use any personal information other than 12 whether the user is under the age of 17.".

(b) ONLINE COLLECTION, USE, DISCLOSURE, AND
14 DELETION OF PERSONAL INFORMATION OF CHILDREN
15 AND TEENS.—Section 1303 of the Children's Online Pri16 vacy Protection Act of 1998 (15 U.S.C. 6502) is amend17 ed—

(1) by striking the heading and inserting the
following: "ONLINE COLLECTION, USE, DISCLOSURE, AND DELETION OF PERSONAL INFORMATION OF CHILDREN AND TEENS.";

22 (2) in subsection (a)—

23 (A) by amending paragraph (1) to read as24 follows:

1	"(1) IN GENERAL.—It is unlawful for an oper-
2	ator of a website, online service, online application,
3	or mobile application directed to children or for any
4	operator of a website, online service, online applica-
5	tion, or mobile application with actual knowledge or
6	knowledge fairly implied on the basis of objective cir-
7	cumstances that a user is a child or teen—
8	"(A) to collect personal information from a
9	child or teen in a manner that violates the regu-
10	lations prescribed under subsection (b);
11	"(B) except as provided in subparagraphs
12	(B) and (C) of section 1302(18), to collect, use,
13	disclose to third parties, or maintain personal
14	information of a child or teen for purposes of
15	individual-specific advertising to children or
16	teens (or to allow another person to collect, use,
17	disclose, or maintain such information for such
18	purpose);
19	"(C) to collect the personal information of
20	a child or teen except when the collection of the
21	personal information is—
22	"(i) consistent with the context of a
23	particular transaction or service or the re-
24	lationship of the child or teen with the op-
25	erator, including collection necessary to

fulfill a transaction or provide a product or
service requested by the child or teen; or
"(ii) required or specifically author-
ized by Federal or State law; or
"(D) to store or transfer the personal in-
formation of a child or teen outside of the
United States unless the operator provides di-
rect notice to the parent of the child, in the
case of a child, or to the teen, in the case of
a teen, that the child's or teen's personal infor-
mation is being stored or transferred outside of
the United States; or
"(E) to retain the personal information of
a child or teen for longer than is reasonably
necessary to fulfill a transaction or provide a
service requested by the child or teen except as
required or specifically authorized by Federal or
State law."; and
(B) in paragraph (2)—
(i) in the header, by striking "PAR-
ENT" and inserting "PARENT OR TEEN""
(ii) by striking "Notwithstanding
paragraph (1)" and inserting "Notwith-
standing paragraph (1)(A)";

1	(iii) by striking "of such a website or
2	online service"; and
3	(iv) by striking "subsection
4	(b)(1)(B)(iii) to the parent of a child" and
5	inserting "subsection $(b)(1)(B)(iv)$ to the
6	parent of a child or under subsection
7	(b)(1)(C)(iv) to a teen'';
8	(3) in subsection (b)—
9	(A) in paragraph (1)—
10	(i) in subparagraph (A)—
11	(I) by striking "operator of any
12	website" and all that follows through
13	"from a child" and inserting "oper-
14	ator of a website, online service, on-
15	line application, or mobile application
16	directed to children or that has actual
17	knowledge or knowledge fairly implied
18	on the basis of objective circumstances
19	that a user is a child or teen";
20	(II) in clause (i)—
21	(aa) by striking "notice on
22	the website" and inserting "clear
23	and conspicuous notice on the
24	website";

	10
1	(bb) by inserting "or teens"
2	after "children";
3	(cc) by striking ", and the
4	operator's" and inserting ", the
5	operator's"; and
6	(dd) by striking "; and" and
7	inserting ", the rights and oppor-
8	tunities available to the parent of
9	the child or teen under subpara-
10	graphs (B) and (C), and the pro-
11	cedures or mechanisms the oper-
12	ator uses to ensure that personal
13	information is not collected from
14	children or teens except in ac-
15	cordance with the regulations
16	promulgated under this para-
17	graph;";
18	(III) in clause (ii)—
19	(aa) by striking "parental";
20	(bb) by inserting "or teens"
21	after "children";
22	(cc) by striking the semi-
23	colon at the end and inserting ";
24	and"; and

	10
1	(IV) by inserting after clause (ii)
2	the following new clause:
3	"(iii) to obtain verifiable consent from
4	a parent of a child or from a teen before
5	using or disclosing personal information of
6	the child or teen for any purpose that is a
7	material change from the original purposes
8	and disclosure practices specified to the
9	parent of the child or the teen under
10	clause (i);";
11	(ii) in subparagraph (B)—
12	(I) in the matter preceding clause
13	(i), by striking "website or online
14	service" and inserting "operator";
15	(II) in clause (i), by inserting
16	"and the method by which the oper-
17	ator obtained the personal informa-
18	tion, and the purposes for which the
19	operator collects, uses, discloses, and
20	retains the personal information" be-
21	fore the semicolon;
22	(III) in clause (ii)—
23	(aa) by inserting "to delete
24	personal information collected
25	from the child or content or in-

1	formation submitted by the child
2	to a website, online service, on-
3	line application, or mobile appli-
4	cation and" after "the oppor-
5	tunity at any time"; and
6	(bb) by striking "; and" and
7	inserting a semicolon;
8	(IV) by redesignating clause (iii)
9	as clause (iv) and inserting after
10	clause (ii) the following new clause:
11	"(iii) the opportunity to challenge the
12	accuracy of the personal information and,
13	if the parent of the child establishes the in-
14	accuracy of the personal information, to
15	have the inaccurate personal information
16	corrected;"; and
17	(V) in clause (iv), as so redesig-
18	nated, by inserting ", if such informa-
19	tion is available to the operator at the
20	time the parent makes the request"
21	before the semicolon;
22	(iii) by redesignating subparagraphs
23	(C) and (D) as subparagraphs (D) and
24	(E), respectively;

1	(iv) by inserting after subparagraph
2	(B) the following new subparagraph:
3	"(C) require the operator to provide, upon
4	the request of a teen under this subparagraph
5	who has provided personal information to the
6	operator, upon proper identification of that
7	teen—
8	"(i) a description of the specific types
9	of personal information collected from the
10	teen by the operator, the method by which
11	the operator obtained the personal infor-
12	mation, and the purposes for which the op-
13	erator collects, uses, discloses, and retains
14	the personal information;
15	"(ii) the opportunity at any time to
16	delete personal information collected from
17	the teen or content or information sub-
18	mitted by the teen to a website, online
19	service, online application, or mobile appli-
20	cation and to refuse to permit the opera-
21	tor's further use or maintenance in retriev-
22	able form, or online collection, of personal
23	information from the teen;
24	"(iii) the opportunity to challenge the
25	accuracy of the personal information and,

1	if the teen establishes the inaccuracy of the
2	personal information, to have the inac-
3	curate personal information corrected; and
4	"(iv) a means that is reasonable
5	under the circumstances for the teen to ob-
6	tain any personal information collected
7	from the teen, if such information is avail-
8	able to the operator at the time the teen
9	makes the request;";
10	(v) in subparagraph (D), as so redes-
11	ignated—
12	(I) by striking "a child's" and in-
13	serting "a child's or teen's"; and
14	(II) by inserting "or teen" after
15	"the child"; and
16	(vi) by amending subparagraph (E),
17	as so redesignated, to read as follows:
18	"(E) require the operator to establish, im-
19	plement, and maintain reasonable security prac-
20	tices to protect the confidentiality, integrity,
21	and accessibility of personal information of chil-
22	dren or teens collected by the operator, and to
23	protect such personal information against unau-
24	thorized access.";
25	(B) in paragraph (2)—

1	(i) in the matter preceding subpara-
2	graph (A), by striking "verifiable parental
3	consent" and inserting "verifiable con-
4	sent'';
5	(ii) in subparagraph (A)—
6	(I) by inserting "or teen" after
7	"collected from a child";
8	(II) by inserting "or teen" after
9	"request from the child"; and
10	(III) by inserting "or teen or to
11	contact another child or teen" after
12	"to recontact the child";
13	(iii) in subparagraph (B)—
14	(I) by striking "parent or child"
15	and inserting "parent or teen"; and
16	(II) by striking "parental con-
17	sent" each place the term appears and
18	inserting "verifiable consent";
19	(iv) in subparagraph (C)—
20	(I) in the matter preceding clause
21	(i), by inserting "or teen" after
22	"child" each place the term appears;
23	(II) in clause (i)—

1	(aa) by inserting "or teen"
2	after "child" each place the term
3	appears; and
4	(bb) by inserting "or teen,
5	as applicable," after "parent"
6	each place the term appears; and
7	(III) in clause (ii)—
8	(aa) by striking "without
9	notice to the parent" and insert-
10	ing "without notice to the parent
11	or teen, as applicable,"; and
12	(bb) by inserting "or teen"
13	after "child" each place the term
14	appears; and
15	(v) in subparagraph (D)—
16	(I) in the matter preceding clause
17	(i), by inserting "or teen" after
18	"child" each place the term appears;
19	(II) in clause (ii), by inserting
20	"or teen" after "child"; and
21	(III) in the flush text following
22	clause (iii)—
23	(aa) by inserting "or teen,
24	as applicable," after "parent"
25	each place the term appears; and

1	(bb) by inserting "or teen"
2	after "child";
3	(C) by redesignating paragraph (3) as
4	paragraph (4) and inserting after paragraph
5	(2) the following new paragraph:
6	"(3) Application to operators acting
7	UNDER AGREEMENTS WITH EDUCATIONAL AGENCIES
8	OR INSTITUTIONS.—The regulations may provide
9	that verifiable consent under paragraph $(1)(A)(ii)$ is
10	not required for an operator that is acting under a
11	written agreement with an educational agency or in-
12	stitution (as defined in section 444 of the General
13	Education Provisions Act (commonly known as the
14	'Family Educational Rights and Privacy Act of
15	1974') (20 U.S.C. $1232g(a)(3)$) that, at a minimum,
16	requires the—
17	"(A) operator to—
18	"(i) limit its collection, use, and dis-
19	closure of the personal information from a
20	child or teen to solely educational purposes
21	and for no other commercial purposes;
22	"(ii) provide the educational agency or
23	institution with a notice of the specific
24	types of personal information the operator
25	will collect from the child or teen, the

1	method by which the operator will obtain
2	the personal information, and the purposes
3	for which the operator will collect, use, dis-
4	close, and retain the personal information;
5	"(iii) provide the educational agency
6	or institution with a link to the operator's
7	online notice of information practices as
8	required under subsection (b)(1)(A)(i); and
9	"(iv) provide the educational agency
10	or institution, upon request, with a means
11	to review the personal information collected
12	from a child or teen, to prevent further use
13	or maintenance or future collection of per-
14	sonal information from a child or teen, and
15	to delete personal information collected
16	from a child or teen or content or informa-
17	tion submitted by a child or teen to the op-
18	erator's website, online service, online ap-
19	plication, or mobile application;
20	"(B) representative of the educational
21	agency or institution to acknowledge and agree
22	that they have authority to authorize the collec-
23	tion, use, and disclosure of personal information
24	from children or teens on behalf of the edu-
25	cational agency or institution, along with such

1	authorization, their name, and title at the edu-
2	cational agency or institution; and
3	"(C) educational agency or institution to—
4	"(i) provide on its website a notice
5	that identifies the operator with which it
6	has entered into a written agreement
7	under this subsection and provides a link
8	to the operator's online notice of informa-
9	tion practices as required under paragraph
10	(1)(A)(i);
11	"(ii) provide the operator's notice re-
12	garding its information practices, as re-
13	quired under subparagraph (A)(ii), upon
14	request, to a parent, in the case of a child,
15	or a parent or teen, in the case of a teen;
16	and
17	"(iii) upon the request of a parent, in
18	the case of a child, or a parent or teen, in
19	the case of a teen, request the operator
20	provide a means to review the personal in-
21	formation from the child or teen and pro-
22	vide the parent, in the case of a child, or
23	parent or teen, in the case of the teen, a
24	means to review the personal informa-
25	tion.";

(D) by amending paragraph (4), as so re designated, to read as follows:

3 "(4) TERMINATION OF SERVICE.—The regula-4 tions shall permit the operator of a website, online 5 service, online application, or mobile application to 6 terminate service provided to a child whose parent 7 has refused, or a teen who has refused, under the 8 regulations prescribed under paragraphs (1)(B)(ii)9 and (1)(C)(ii), to permit the operator's further use 10 or maintenance in retrievable form, or future online 11 collection of, personal information from that child or teen."; and 12

13 (E) by adding at the end the following newparagraphs:

15 "(5) CONTINUATION OF SERVICE.—The regula-16 tions shall prohibit an operator from discontinuing 17 service provided to a child or teen on the basis of 18 a request by the parent of the child or by the teen, 19 under the regulations prescribed under subpara-20 graph (B) or (C) of paragraph (1), respectively, to 21 delete personal information collected from the child 22 or teen, to the extent that the operator is capable of 23 providing such service without such information.

24 "(6) RULE OF CONSTRUCTION.—A request
25 made pursuant to subparagraph (B) or (C) of para-

1	graph (1) to delete or correct personal information
2	of a child or teen shall not be construed—
3	"(A) to limit the authority of a law en-
4	forcement agency to obtain any content or in-
5	formation from an operator pursuant to a law-
6	fully executed warrant or an order of a court of
7	competent jurisdiction;
8	"(B) to require an operator or third party
9	delete or correct information that—
10	"(i) any other provision of Federal or
11	State law requires the operator or third
12	party to maintain; or
13	"(ii) was submitted to the website, on-
14	line service, online application, or mobile
15	application of the operator by any person
16	other than the user who is attempting to
17	erase or otherwise eliminate the content or
18	information, including content or informa-
19	tion submitted by the user that was repub-
20	lished or resubmitted by another person; or
21	"(C) to prohibit an operator from—
22	"(i) retaining a record of the deletion
23	request and the minimum information nec-
24	essary for the purposes of ensuring compli-

1	ance with a request made pursuant to sub-
2	paragraph (B) or (C);
3	"(ii) preventing, detecting, protecting
4	against, or responding to security inci-
5	dents, identity theft, or fraud, or reporting
6	those responsible for such actions;
7	"(iii) protecting the integrity or secu-
8	rity of a website, online service, online ap-
9	plication or mobile application; or
10	"(iv) ensuring that the child's or
11	teen's information remains deleted.
12	"(7) Common verifiable consent mecha-
13	NISM.—
13 14	NISM.— "(A) IN GENERAL.—
14	"(A) IN GENERAL.—
14 15	"(A) IN GENERAL.— "(i) FEASIBILITY OF MECHANISM.—
14 15 16	"(A) IN GENERAL.— "(i) FEASIBILITY OF MECHANISM.— The Commission shall assess the feasi-
14 15 16 17	"(A) IN GENERAL.— "(i) FEASIBILITY OF MECHANISM.— The Commission shall assess the feasi- bility, with notice and public comment, of
14 15 16 17 18	"(A) IN GENERAL.— "(i) FEASIBILITY OF MECHANISM.— The Commission shall assess the feasi- bility, with notice and public comment, of allowing operators the option to use a com-
14 15 16 17 18 19	"(A) IN GENERAL.— "(i) FEASIBILITY OF MECHANISM.— The Commission shall assess the feasi- bility, with notice and public comment, of allowing operators the option to use a com- mon verifiable consent mechanism that
14 15 16 17 18 19 20	"(A) IN GENERAL.— "(i) FEASIBILITY OF MECHANISM.— The Commission shall assess the feasi- bility, with notice and public comment, of allowing operators the option to use a com- mon verifiable consent mechanism that fully meets the requirements of this title.
14 15 16 17 18 19 20 21	 "(A) IN GENERAL.— "(i) FEASIBILITY OF MECHANISM.— The Commission shall assess the feasibility, with notice and public comment, of allowing operators the option to use a common verifiable consent mechanism that fully meets the requirements of this title. "(ii) REQUIREMENTS.—The feasibility
 14 15 16 17 18 19 20 21 22 	 "(A) IN GENERAL.— "(i) FEASIBILITY OF MECHANISM.— The Commission shall assess the feasibility, with notice and public comment, of allowing operators the option to use a common verifiable consent mechanism that fully meets the requirements of this title. "(ii) REQUIREMENTS.—The feasibility assessment described in clause (i) shall

quired under this title, from a parent of a
 child or from a teen on behalf of multiple,
 listed operators that provide a joint or re lated service.

5 "(B) REPORT.—Not later than 1 year 6 after the date of enactment of this paragraph, 7 the Commission shall submit a report to the 8 Committee on Commerce, Science, and Trans-9 portation of the Senate and the Committee on 10 Energy and Commerce of the House of Rep-11 resentatives with the findings of the assessment 12 required by subparagraph (A).

13 "(C) REGULATIONS.—If the Commission 14 finds that the use of a common verifiable con-15 sent mechanism is feasible and would meet the 16 requirements of this title, the Commission shall 17 issue regulations to permit the use of a common 18 verifiable consent mechanism in accordance 19 with the findings outlined in such report.";

(4) in subsection (c), by striking "a regulation
prescribed under subsection (a)" and inserting "subparagraph (B), (C), (D), or (E) of subsection (a)(1),
or of a regulation prescribed under subsection (b),";
and

(5) by striking subsection (d) and inserting the
 following:

3 "(d) RELATIONSHIP TO STATE LAW.—The provisions
4 of this title shall preempt any State law, rule, or regula5 tion only to the extent that such State law, rule, or regula6 tion conflicts with a provision of this title. Nothing in this
7 title shall be construed to prohibit any State from enacting
8 a law, rule, or regulation that provides greater protection
9 to children or teens than the provisions of this title.".

10 (c) SAFE HARBORS.—Section 1304 of the Children's
11 Online Privacy Protection Act of 1998 (15 U.S.C. 6503)
12 is amended—

13 (1) in subsection (b)(1), by inserting "and
14 teens" after "children"; and

15 (2) by adding at the end the following:

16 "(d) PUBLICATION.—

"(1) IN GENERAL.—Subject to the restrictions
described in paragraph (2), the Commission shall
publish on the internet website of the Commission
any report or documentation required by regulation
to be submitted to the Commission to carry out this
section.

23 "(2) RESTRICTIONS ON PUBLICATION.—The re24 strictions described in section 6(f) and section 21 of
25 the Federal Trade Commission Act (15 U.S.C.)

1	46(f), 57b-2) applicable to the disclosure of infor-
2	mation obtained by the Commission shall apply in
3	same manner to the disclosure under this subsection
4	of information obtained by the Commission from a
5	report or documentation described in paragraph
6	(1).".
7	(d) ACTIONS BY STATES.—Section 1305 of the Chil-
8	dren's Online Privacy Protection Act of 1998 (15 U.S.C.
9	6504) is amended—
10	(1) in subsection $(a)(1)$ —
11	(A) in the matter preceding subparagraph
12	(A), by inserting "section 1303(a)(1) or" before
13	"any regulation"; and
14	(B) in subparagraph (B), by inserting
15	"section 1303(a)(1) or" before "the regula-
16	tion"; and
17	(2) in subsection (d)—
18	(A) by inserting "section $1303(a)(1)$ or"
19	before "any regulation"; and
20	(B) by inserting "section $1303(a)(1)$ or"
21	before "that regulation".
22	(e) Administration and Applicability of Act.—
23	Section 1306 of the Children's Online Privacy Protection
24	Act of 1998 (15 U.S.C. 6505) is amended—
25	(1) in subsection (d)—

1	(A) by inserting "section 1303(a)(1) or"
2	before "a rule"; and
3	(B) by striking "such rule" and inserting
4	"section 1303(a)(1) or a rule of the Commis-
5	sion under section 1303"; and
6	(2) by adding at the end the following new sub-
7	sections:
8	"(f) Determination of Whether an Operator
9	HAS KNOWLEDGE FAIRLY IMPLIED ON THE BASIS OF
10	Objective Circumstances.—
11	"(1) RULE OF CONSTRUCTION.—For purposes
12	of enforcing this title or a regulation promulgated
13	under this title, in making a determination as to
14	whether an operator has knowledge fairly implied on
15	the basis of objective circumstances that a specific
16	user is a child or teen, the Commission or State at-
17	torneys general shall rely on competent and reliable
18	evidence, taking into account the totality of the cir-
19	cumstances, including whether a reasonable and pru-
20	dent person under the circumstances would have
21	known that the user is a child or teen. Nothing in
22	this title, including a determination described in the
23	preceding sentence, shall be construed to require an
24	operator to—

1	"(A) affirmatively collect any personal in-
2	formation with respect to the age of a child or
3	teen that an operator is not already collecting
4	in the normal course of business; or
5	"(B) implement an age gating or age
6	verification functionality.
7	"(2) Commission Guidance.—
8	"(A) IN GENERAL.—Within 180 days of
9	enactment, the Commission shall issue guidance
10	to provide information, including best practices
11	and examples for operators to understand the
12	Commission's determination of whether an op-
13	erator has knowledge fairly implied on the basis
14	of objective circumstances that a user is a child
15	or teen.
16	"(B) LIMITATION.—No guidance issued by
17	the Commission with respect to this title shall
18	confer any rights on any person, State, or local-
19	ity, nor shall operate to bind the Commission or
20	any person to the approach recommended in
21	such guidance. In any enforcement action
22	brought pursuant to this title, the Commission
23	or State attorney general, as applicable, shall
24	allege a specific violation of a provision of this
25	title. The Commission or State attorney gen-

eral, as applicable, may not base an enforcement action on, or execute a consent order
based on, practices that are alleged to be inconsistent with any such guidance, unless the practices allegedly violate this title.

6 "(g) ADDITIONAL REQUIREMENT.—Any regulations
7 issued under this title shall include a description and anal8 ysis of the impact of proposed and final Rules on small
9 entities per the Regulatory Flexibility Act of 1980 (5
10 U.S.C. 601 et seq.).".

11 SEC. 3. STUDY AND REPORTS OF MOBILE AND ONLINE AP PLICATION OVERSIGHT AND ENFORCEMENT.

13 (a) OVERSIGHT REPORT.—Not later than 3 years 14 after the date of enactment of this Act, the Federal Trade 15 Commission shall submit to the Committee on Commerce, Science, and Transportation of the Senate and the Com-16 17 mittee on Energy and Commerce of the House of Rep-18 resentatives a report on the processes of platforms that 19 offer mobile and online applications for ensuring that, of 20those applications that are websites, online services, online 21 applications, or mobile applications directed to children, 22 the applications operate in accordance with—

(1) this Act, the amendments made by this Act,and rules promulgated under this Act; and

(2) rules promulgated by the Commission under
 section 18 of the Federal Trade Commission Act (15
 U.S.C. 57a) relating to unfair or deceptive acts or
 practices in marketing.

5 (b) ENFORCEMENT REPORT.—Not later than 1 year 6 after the date of enactment of this Act, and each year 7 thereafter, the Federal Trade Commission shall submit to 8 the Committee on Commerce, Science, and Transportation 9 of the Senate and the Committee on Energy and Com-10 merce of the House of Representatives a report that ad-11 dresses, at a minimum—

(1) the number of actions brought by the Commission during the reporting year to enforce the
Children's Online Privacy Protection Act of 1998
(15 U.S.C. 6501) (referred to in this subsection as
the "Act") and the outcome of each such action;

17 (2) the total number of investigations or inquir18 ies into potential violations of the Act; during the re19 porting year;

20 (3) the total number of open investigations or
21 inquiries into potential violations of the Act as of the
22 time the report is submitted;

(4) the number and nature of complaints re-ceived by the Commission relating to an allegation

of a violation of the Act during the reporting year;
 and

3 (5) policy or legislative recommendations to
4 strengthen online protections for children and teens.

5 SEC. 4. SEVERABILITY.

6 If any provision of this Act, or an amendment made
7 by this Act, is determined to be unenforceable or invalid,
8 the remaining provisions of this Act and the amendments
9 made by this Act shall not be affected.